

Effectiveness of Political Party Financial Assistance Program on Political Education for Political Party Cadres in Riau Islands Province

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Abstract: The phenomenon of this research is to see the financial assistance channeled to political parties, especially in the Riau Islands Province towards the implementation of Political Education for their respective Political Party Cadres. According to the Indonesian Democracy Index (IDI), in 2022-2023 Riau Islands Province in the 22nd indicator, namely "Political Education for Political Party Cadres" has decreased, with a score of 40.00 in 2022 and 22.00 in 2023. Thus, the purpose of this study is to identify whether the effectiveness of financial assistance provided to political parties has a significant impact or not. The theory used in this research is according to Richard M. Steers in Sutrisno (2007), which has 3 indicators in programme effectiveness, namely Task Achievement, Integration, and Adaptation. The method in this research uses descriptive qualitative research, with data analysis techniques in the form of data reduction, data presentation, and conclusion drawing. The results of this study indicate Task Achievement, financial assistance provided by the Riau Islands Provincial Government to political parties will be funded after BPK RI approves the funding provided. Integration, Kesbangpol Riau Islands Province as a channel in receiving proposals and accountability reports for political parties, has conducted socialisation related to examples and uses of financial assistance received by political parties. And, Adaptation, Kesbangpol has collaborated with various related parties in verifying the

results of the accountability reports provided by political parties. The conclusion in this study is that the political education provided by political parties, namely PDI Perjuangan, PKS, Demokrat, Golkar, and PPP, states that they have carried it out properly and have been reported through accountability reports to Kesbangpol.

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INTRODUCTION

The specific objectives of political parties are to build political ethics and culture in the life of society, nation and state, to fight for the ideals of political parties in the life of society, nation and state, and to increase the political participation of members and the community in the implementation of political and government activities (Daud, 2019). Political parties function as a means: Political education for members and the wider community to become Indonesian citizens who are aware of their rights and obligations in the life of society, nation and state; Creation of a conducive climate for the unity of the Indonesian nation for the welfare of the community; Absorbing, collecting and channeling the political aspirations of the community in formulating and determining state policies; Political participation of Indonesian citizens; and Political recruitment in the process of filling political positions through democratic mechanisms (Sumanto & Haryanti, 2015).

Being able to involve its citizens, political education will not only determine the effectiveness of a political system, but will also become a model for the future of the nation by instilling political values that are considered relevant to the nation's worldview. Political education in Indonesia should be structured as a series of systematic and intensive educational efforts to strengthen political awareness and state awareness, support the preservation of Pancasila and the 1945 Constitution as the philosophy of life and constitutional foundation, and renew the political life of the Indonesian nation in order to create a democratic, healthy and dynamic political system to achieve the above noble goals (Rakhman & Muhammad, 2019).

Article 34 paragraph (1) of the Amendment to Law No. 2/2008 on Political Parties states that political party finances come from three sources, namely membership fees, legal donations, and financial assistance from the State Budget or Regional Budget. This is based on Law No. 2 of 2011. Article 34 Paragraph 3 also explains that political parties that get seats in the People's Representative Council, Provincial Regional People's Representative Council, and Regency / City Regional People's Representative Council, whose allocation is determined based on the number of votes obtained, receive

financial assistance from the State Budget or Regional Budget as referred to in paragraph (1) letter c. The prioritisation of the utilisation of financial assistance to ideological groups is based on the number of votes obtained. The prioritisation of the utilisation of financial assistance to ideological groups is regulated in Article 34 paragraph (3a) of Government Regulation Number 2 of 2011 Amending Government Regulation Number 2 of 2008 concerning Community Organisations which states that financial assistance sourced from the State Revenue and Expenditure Budget/Regional Revenue and Expenditure Budget as referred to in paragraph (3) is focused on completing political education for individuals from ideological groups and local areas (Tangkere et al., 2021).

In addition, Government Regulation No. 1/2018 which is the Second Amendment to Government Regulation No. 5/2009 regulates the priority use of Financial Assistance to Political Parties. Article 9 paragraph (1) Financial assistance to political parties is focused on conducting political education for individuals from political parties and regions. Although it is prioritised to fund the function of political education for party cadres and the community through financial assistance to political parties, many political parties are currently unable to nominate their own cadres for presidential and regional head elections (Iqbal, 2016).

Riau Islands Province through the Decree of the Chairman of the Riau Islands Provincial KPU Number 126/HK.03.1-Kpt/21/Prov/VIII/2019 concerning Determination of Seats Acquisition of Political Parties Participating in the 2019 Riau Islands Provincial DPRD Member Elections, and determination of the number of valid votes based on the Decree of the Chairman of the Riau Islands Provincial KPU, dated 10 August 2019, Number: 126/HK.03.1-Kpt/21/Prov/VIII/2019 concerning Determination of Recapitulation of Vote Acquisition Results of Participants in the 2019 Riau Islands Provincial DPRD Member Elections After the Constitutional Court Decision. Determining Financial Assistance based on the valid vote count of all political parties that participated in the contestation and entered the Riau Islands Provincial Level, the following data on Financial Assistance for Political Parties in Riau Islands Province from 2021-2023. Namely:

Table 1. Financial Assistance for Political Parties in Riau Islands Province Year 2021-2023

No	Nama Partai Politik	Jumlah Kursi	Jumlah Suara Sah	Jumlah Bantuan Keuangan (Rp)		
				T.A. 2021 Rp. 1.989 /suara sah	T.A. 2022 Rp. 2.984 /suara sah	T.A. 2023 Rp. 3.500 /suara sah
1	PDIP	8	156.203	310.687.767	466.109.752	546.710.500
2	GOLKAR	8	138.511	275.498.379	413.316.824	484.788.500
3	PKS	6	100.956	200.801.484	301.252.704	353.346.000
4	NASDEM	6	98.880	196.672.320	295.057.920	346.080.000
5	GERINDRA	4	92.625	184.231.125	276.393.000	324.187.500
6	DEMOKRAT	4	90.950	180.899.550	271.394.800	318.325.000
7	PAN	2	62.755	124.819.695	187.260.920	219.642.500
8	HANURA	3	61.389	122.102.721	183.184.776	214.861.500
9	PKB	3	43.268	86.060.052	129.111.712	151.438.000
10	PPP	1	39.098	77.765.922	116.668.432	136.843.000
Jumlah		45	884.635	1.759.539.015	2.639.750.840	3.096.222.500

Source: Riau Islands Province National and Political Unity Agency, 2024

The provision of financial assistance as mentioned above has followed the provisions of the Minister of Home Affairs Regulation Number 36 of 2018 concerning Procedures for Calculation, Budgeting in Regional Revenue and Expenditure Budgets, and Orderly Administration of Submission, Distribution, and Accountability Reports for the Use of Political Party Financial Assistance, as amended by the Regulation of the Minister of Home Affairs of the Republic of Indonesia Number 78 of 2020 concerning Amendments to the Regulation of the Minister of Home Affairs Number 36 of 2018 concerning Procedures for Calculation, Budgeting in Regional Revenue and Expenditure Budgets, and Orderly Administration of Submission, Distribution, and Accountability Reports for the Use of Political Party Financial Assistance.

Political parties always submit accountability reports on financial receipts and expenditures for financial assistance provided by the Riau Islands Provincial Government no later than 1 (one) month after the fiscal year ends to the Supreme Audit Agency for examination. As a result of the BPK examination of the Riau Islands Province Representative, the examination only noticed that the use of financial assistance funds was properly used for political party activities, without paying attention to the outcome of each activity whether it could be categorised as political education or not. Based on the audit report submitted by the Supreme Audit Agency, it is known that the use of financial assistance for political parties is as follows:

Table 2. Financial Assistance to Political Parties of Riau Islands Province and Activities Organised

No.	Partai Politik	Bantuan keuangan Tahun 2022		
		Total Bankeu (Rp)	Anggaran Pendidikan Politik (Rp)	Keterangan
1	PDIP	466,109,752	302,300,000	6 Kali Kegiatan
2	Golkar	413,709,299	248,584,317	5 Kali Kegiatan
3	PKS	301,252,704	190,000,000	7 Kali Kegiatan
4	Nasdem	295,057,920	190,000,000	3 Kali Kegiatan
5	Gerindra	277,023,000	168,861,384	1 Kali Kegiatan
6	Demokrat	271,394,800	218,800,000	1 Kali Kegiatan
7	Hanura	183,225,859	109,913,100	2 Kali Kegiatan
8	PKB	129,111,700	87,111,700	5 Kali Kegiatan
9	PAN	187,293,120	119,291,130	9 Kali Kegiatan
10.	PPP	120,467,243	100,978,591	3 Kali Kegiatan
	TOTAL	2,644,645,397	1,735,840,222	42 kali kegiatan

Source: Riau Islands Province National and Political Unity Agency, 2024

However, according to BPS Riau Islands Province, the concept and definition of regeneration is a long-term educational process to instill certain values to cadres (members) as potential successors to the organisation, either periodically or incidentally. These values are believed to shape the character of the organisation together. During the index year, regeneration activities recorded by political parties were activities directly related to the development of their cadres in the fields of political education, leadership,

and organisational development at the Provincial and Regency/City DPW/DPD levels. Coaching activities at the Branch Deliberation (Muscab) level (sub-regional level and below) are not included in this guideline. Coaching is a tiered educational interaction to instil certain traits (agreed upon to shape the character of the organisation on an ongoing basis) to a unit (section) as a potential successor to the organisation, either periodically or irregularly. During the index year, regeneration activities recorded by political parties were activities directly related to the development of their cadres in the fields of political education, leadership, and organisational development at the Provincial and Regency/City DPW/DPD levels. This indicator does not include activities related to regeneration at the sub-district and lower People's Consultative Assembly (MPR) levels. Also, it does not include regeneration activities in the form of meetings in the context of succession of political party leadership (Muscab, Musda, Muswil, etc.) or consolidation meetings to face elections / regional elections. Meanwhile, the activities carried out by political parties so far are mostly for regeneration meetings at the level of the Branch Management Council / PAC and also in the context of succession of political party leadership (Muscab, Musda, Muswil, etc.) or consolidation meetings facing elections / regional elections.

Thus, the assessment given by the Central IDI through BPS Riau Islands Province must be known in depth, not only exploring issues related to the assessment given, but also providing more information and clear SOPs on the flow and proper format in making Accountability Reports made by Political Parties. However, according to BPS Riau Islands Province, the concept and definition of regeneration is a long-term educational process to instill certain values to cadres (members) as potential successors to the organisation, either periodically or incidentally. These values are believed to shape the character of the organisation together. During the index year, regeneration activities recorded by political parties were activities directly related to the development of their cadres in the fields of political education, leadership, and organisational development at the Provincial and Regency/City DPW/DPD levels. Coaching activities at the Branch Deliberation (Muscab) level (sub-regional level and below) are not included in this guideline. Coaching is a tiered educational interaction to instil certain traits (agreed upon to shape the character of the organisation on an ongoing basis) to a unit (section) as a potential successor to the organisation, either periodically or irregularly. During the index year, regeneration activities recorded by political parties were activities directly related to the development of their cadres in the fields of political education, leadership, and organisational development at the Provincial and Regency/City DPW/DPD levels. This indicator does not include activities related to regeneration at the sub-district and lower People's Consultative Assembly (MPR) levels. Also, it does not include regeneration activities in the form of meetings in the context of succession of political party leadership (Muscab, Musda, Muswil, etc.) or consolidation meetings to face elections / regional elections. Meanwhile, the activities carried out by political parties so far are mostly for regeneration meetings at the level of the Branch Management Council / PAC and also in the context of succession of political party

leadership (Muscab, Musda, Muswil, etc.) or consolidation meetings facing elections / regional elections.

Thus, the assessment given by the Central IDI through BPS Riau Islands Province must be known in depth, not only exploring issues related to the assessment given, but also providing more information and clear SOPs on the flow and proper format in making Accountability Reports made by Political Parties.

RESEARCH METHOD

Qualitative research method case study approach, The research conducted by this researcher uses descriptive research methods using a qualitative approach. The choice of this method is based on the assumption that this method is considered the most appropriate to reach, explain and describe all existing problems and data in more depth in accordance with the research problems and objectives (Lutfiyah, 2017).

The theory used according to Richard M. Steers in (Steers, 1985) which has 3 indicators in programme effectiveness that explain the effectiveness of a programme that is run on three main variables, namely Goal Achievement, Integration, and Adaptation. So by doing an analysis that is carried out about the phenomena that occur in the present. The process is in the form of collecting / compiling data, and interpreting the data descriptively. Descriptive analysis can be reflective or comparative by comparing similarities, there are three steps in conducting data analysis.

RESULTS AND DISCUSSION

1. Effectiveness of Financial Assistance received by Political Parties for Political Education for Political Party Cadres

a. Task Achievement

Goal Achievement is the overall goal effort must be viewed as a process. Therefore, the root of achieving the final goal is increasingly guaranteed, phasing is needed, both in the sense of phasing the achievement of its parts and phasing in the sense of its periodicity, the achievement of goals consists of several factors, namely the period of time and goals which are concrete targets. Flow of Standard Operating Procedures (SOP) in providing financial assistance to political parties. The following is the flow carried out by Kesbangpol Riau Islands.

Figure 1. Flow of Standard Operating Procedures (SOP) for Providing Financial Assistance to Political Parties in Riau Islands Province



Source: Riau Islands Province National and Political Unity Agency, 2024

In accordance with Figure 1, it is stated that there is a series of flows determined by Kesbangpol Riau Islands, so that political parties get financial assistance. The first step taken is, the KPU determines the number of valid votes and the number of seats in the Provincial DPRD. The number of valid votes received by the KPU against the distribution of seats received by each political party in the Riau Islands, are.

Table 3. Political parties that have seats in the Riau Islands Provincial DPRD for the 2019-2024 Period

No	Name of Political Party	Number of Seats Won in 2019	Valid Vote Share
1.	PDI Perjuangan	8	156.203
2.	GOLKAR	8	138.511
3.	PKS	6	100.956
4.	NASDEM	6	98.880
5.	GERINDRA	4	92.625
6.	DEMOKRAT	4	90.950
7.	HANURA	3	61.389
8.	PKB	3	43.268
9.	PAN	2	62.755
10.	PPP	1	39.098
Total		45	884.635

Source: General Election Commission of Riau Islands Province, 2024

In accordance with table 3, the Riau Islands Provincial KPU issued a Decree which reads about the Determination of Seats Acquisition of Political Parties Participating in the 2019 Riau Islands Provincial DPRD Member

Elections. The next step that is carried out in accordance with the established SOP is that the Kesbangpol Agency proposes a budget in the RKPD based on the number of votes of the winning party.

Every year the Riau Islands Provincial Government provides an increase in Financial Assistance to Political Parties, so that the need for institutional strengthening of political parties as a means of developing democracy, improving and optimising the implementation of political education by political parties. In 2024, Kesabngpol Riau Islands Province has proposed to increase the budget per vote for Financial Assistance to political parties.

So, the conclusion of the task achievement indicator is that the financial assistance provided by the Riau Islands Provincial Government to political parties will be funded after BPK RI approves the funding provided. Financial Assistance is submitted in accordance with the Funding Proposal that has been given before, so that financial assistance can be used immediately by political parties that enter the Riau Islands Provincial DPRD bench. Not only that, political parties such as PDI Perjuangan, PKS, PPP, Demokrat, and Golkar have stated that they have carried out Political Education in accordance with the draft activities or edicts given by the General Chairperson of the Political Party. Not only that, according to the examination of the Accountability Report carried out by the Pokja or Verification Team, the Accountability Report has also met the requirements. And, activities held by political parties have also increased from 2022 as many as 42 activities and 2023 as many as 54 activities. This is in accordance with the holding of political contestation at that time.

b. Integration

Integration is the measurement of an organisation's ability to socialise, develop consensus and communicate with other organisations. Integration involves the socialisation process. The organisation in question in this case is Kesbangpol Riau Islands Province. The implementation carried out by Kesbangpol Kepri, becomes a benchmark for whether the socialisation that is carried out is in accordance with the plan, or not.

Socialisation of financial assistance to political parties, with the hope that the absorption of financial assistance provided can be prioritised to the implementation of political education to cadres, in order to increase the previous Democracy Index score, along with this explanation, Mrs Anna Rosa Manalu also said that this socialisation process was also carried out periodically in accordance with the issuance of financial assistance from the centre.

Researchers have also conducted interviews with 5 political parties including the PDI-P Party, Democratic Party, Golkar Party, PPP Party, and PKS Party as recipients of financial assistance for the 2019-2023 period. Kesbangpol Riau Islands Province has carried out regular socialisation and socialisation has also been carried out according to the needs and implementation ahead of the financial assistance provided by BPK RI.

So the conclusion of the Integration Indicator is that the Kesbangpol of Riau Islands Province as a channel in receiving proposals and

accountability reports for political parties, has conducted socialisation related to examples and uses of financial assistance received by political parties. The process and flow in providing financial assistance to political parties is also carried out according to the applicable SOP. The process starts from the stage of giving letters to political parties to attend predetermined activities, then providing material related to the financial assistance provided and the use that has been determined, and the last is to provide materials regarding the process and flow of SOPs that have been determined by Kesbangpol.

c. Resources

Adaptation is the organisation's ability to adjust to its environment. For this reason, the benchmark for the process of procuring and filling the workforce is used. The adaptation in question is also how Kesbangpol Kepri collaborates with OPD or other institutions in carrying out programmes that are overcome with several other OPDs.

The researcher concluded that the cooperation carried out with several government institutions and including educational institutions in determining the receipt of financial assistance was a form of seriousness of Kesbangpol Riau Islands to find out whether the proposals given by political parties to Kesbangpol were appropriate or not. The institutions involved in the collaboration include the Riau Islands Province Regional Inspectorate, the Riau Islands Province Planning, Research and Development Agency, the Riau Islands Province Regional Finance and Assets Agency, and the Riau Islands Province Legal Bureau.

After holding hearings and meetings with all invited institutions, a team was formed called the Working Group Team (POKJA) or the Verification Team. The function of the team is to identify the results of proposals written by all political parties that receive financial assistance and check all files provided by political parties. The Verification Team itself was formed by Decree of the Governor of Riau Islands Province Number 431 of 2023 concerning the Riau Islands Province Democracy Development Working Group. Thus, the verification team can carry out its duties in accordance with the tasks and functions given.

Not only that, the Verification Team then submits the results of the meeting or discussion conducted together with the previous cooperation partners, to the Governor of Riau Islands Province. These results will later be related to the Minimum Service Standards (MSS) to the Regional Finance and Asset Agency (BKAD) as the regional financial manager, until finally the stage of receiving the Accountability Report carried out by the Political Party for 1 year, including the implementation of activities carried out by the Political Party.

So, the conclusion results related to the Adaptation indicator are, Kesbangpol has collaborated with various related parties in verifying or assessing the results of the accountability report provided by political parties. Cooperation is carried out with the Regional Inspectorate of Riau Islands Province, the Riau Islands Province Planning, Research and Development Agency, the Riau Islands Province Regional Finance and Assets

Agency, and the Riau Islands Province Legal Bureau. This cooperation was carried out under the name of the Verification Team or Working Group (Pokja). The verification team is a team that assesses proposals received from political parties and also receives the results of the accountability report for the implementation of activities carried out by political parties.

CONCLUSIONS AND RECOMMENDATIONS

Financial assistance provided by the Riau Islands Provincial Government to political parties will be funded after BPK RI approves the funding provided (One of the requirements for financial assistance to political parties is the BPK RI Audit Report (LHP) in the previous year). Financial assistance is submitted in accordance with the Funding Proposal that has been given previously, so that financial assistance can be used immediately by political parties that obtain seats in the Riau Islands Provincial DPRD. Not only that, political parties such as PDI Perjuangan, PKS, PPP, Democrat, and Golkar stated that they had carried out Political Education in accordance with the draft activities or edicts given by the General Chairperson of the Political Party. Not only that, in accordance with the examination of the Accountability Report carried out by BPK RI, the draft activities that have been compiled in the proposals that have been submitted and examined by the verification team can be carried out. And, activities held by political parties have also increased from 2022 as many as 42 activities and 2023 as many as 54 activities.

Kesbangpol Riau Islands Province as a government agency that receives proposals and accountability reports for political parties which will later be submitted to BPK RI, has conducted socialisation related to examples and use of financial assistance received by political parties. The process and flow in providing Financial Assistance to Political Parties is also carried out according to the applicable SOP. The process starts from the stage of providing an invitation letter for the implementation of socialisation activities to political parties, then providing material related to the financial assistance provided and the use that has been determined to the political party management, and the last is to provide materials regarding the process of implementation and accountability of activities sourced from political party financial assistance in accordance with applicable regulations.

Kesbangpol has collaborated with various related parties in verifying or assessing the results of accountability reports provided by political parties. Cooperation is carried out with the Regional Inspectorate of Riau Islands Province, the Planning, Research and Development Agency of Riau Islands Province, the Regional Finance and Assets Agency of Riau Islands Province, and the Legal Bureau of Riau Islands Province. This cooperation was carried out under the name of the Verification Team or Working Group (Pokja). The verification team is a team that assesses proposals received from political parties and also receives the results of the accountability report for the implementation of activities carried out by political parties.

The policy implication in this research is that the effectiveness of the Financial Assistance Programme provided to Political Parties to carry out

one of the political aspects in the Riau Islands, namely 'Political Education for Political Party Cadres', is expected to provide a better assessment than the previous year, so that it becomes the main benchmark in assessing the success of budget absorption for the implementation of Political Education in the Riau Islands Province Political Party.

Suggestions in this study are Political Parties that want and will submit the results of the Accountability Report to the Verification Team, in order to check again whether it is in accordance with the format provided beforehand, so that the assessment carried out is declared to pass or in accordance with the regulations or determination of the assessment from the Central IDI. Political Parties in carrying out political education activities to cadres, should refer to the criteria determined by the Central IDI Team, so that it becomes a value in the 22nd IDI indicator, namely 'Political Education to Political Party Cadres'.

The Riau Islands Province National Unity and Political Agency is expected to provide socialisation when the Political Party will make an Accountability Report, so that Kesbangpol can minimise miss communication of assessment results to the Central IDI and data issued by BPS Riau Islands Province.

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