

Pa'boya: The Adaptation of Coastal Communities in South Sulawesi to Maritime Migration Policies in Southeast Asia

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Received: December 9, 2024 | Revised: December 19, 2024 | Accepted: December 30, 2024

<https://doi.org/10.31629/jmps.v1i3.6950>

ABSTRACT

Migration has long been a significant characteristic of human societies, shaping demographic patterns, socio-economic structures, and cultural landscapes across regions. In Southeast Asia, migration is driven by diverse factors such as labor demands, environmental challenges, and socio-political instability. This study focuses on the adaptation strategies of coastal communities in South Sulawesi, particularly the Pa'boya community, in response to maritime migration policies. These communities face dual challenges from regional migration policies and environmental changes, which impact their cultural identity, traditional livelihoods, and access to natural resources. The research adopts a qualitative methodology, analyzing secondary data from journal articles, books, and policy documents. The study explores the relationship between local adaptation mechanisms, such as the Pa'boya's cultural practices, and broader regional policy frameworks. It also highlights the gaps in existing migration policies that often fail to address the unique challenges faced by coastal communities. The results show that the Pa'boya community has developed sophisticated responses to migration policies through collective action, advocacy, and the preservation of cultural heritage. Despite policy restrictions that affect traditional fishing practices, the community demonstrates resilience by diversifying livelihoods and engaging in sustainable practices. However, the impact of modernization and environmental pressures poses risks to their cultural identity, and there is an urgent need for policies that integrate local perspectives into broader migration frameworks.

Keyword: Maritime Culture, Migration Policies, Bugis Community, Adaptation, Southeast Asia

INTRODUCTION

Migration has long been a significant characteristic of human societies, shaping demographic patterns, socio-economic structures, and cultural landscapes across regions. In Southeast Asia, migration is a complex interplay of voluntary and forced movement, driven by factors such as labor market demands, environmental challenges, and socio-political instability. (Um & Gaspar, 2016) emphasize that this region is at the crossroads of global migration flows, where individuals seek work, refuge, or a sense of belonging. The dynamism of migration in Southeast Asia highlights its dual role as both a source of opportunity and a challenge for governance and adaptation strategies.

Coastal regions, such as those in South Sulawesi, are particularly vulnerable to the impacts of migration due to their socio-economic reliance on natural resources and proximity to busy maritime routes. (Hannak & Moreno, 2012) argue that managing such regions becomes increasingly complex amidst environmental changes and evolving migration

patterns. In Southeast Asia, adaptation in coastal areas requires addressing not only ecological challenges but also socio-political pressures arising from migration. This dual challenge underscores the importance of integrated coastal management approaches that account for both local adaptation mechanisms and broader policy frameworks. It is important to note that migration policies in Southeast Asia often reveal gaps between macro-level governance frameworks and local realities. (Hickey et al., 2013) examine regional migration policies and highlight significant shortcomings, noting that existing policies often prioritize regional integration over local adaptation, overlooking the lived experiences of coastal communities. While these policies are crucial for harmonizing migration flows, they frequently fail to address the unique challenges faced by communities dependent on traditional livelihoods. These gaps highlight the need to bridge the divide between policy design and local realities.

The phenomenon of *Pa'boya*, a traditional adaptation strategy practiced by coastal communities in South Sulawesi, offers a valuable perspective for understanding this gap. Rooted in cultural resilience, *Pa'boya* represents an indigenous response to external pressures, balancing community survival with environmental stewardship. As (Hickey et al., 2013) note, local adaptation mechanisms like *Pa'boya* are often overlooked in mainstream migration discourse, despite their potential to inform more inclusive policy frameworks. Studying *Pa'boya* can provide insights into the intersection of local practices and regional governance. Coastal migration in South Sulawesi cannot be fully understood without considering the broader context of Southeast Asia's migration policies. (Hickey et al., 2013) note that such policies often impose restrictions that inadvertently exacerbate vulnerabilities for coastal communities. For instance, regulations that limit fishing zones or introduce licensing requirements can disrupt traditional practices, compelling communities to adapt their livelihoods. This interplay between policy constraints and local adaptation underscores the resilience of coastal populations while exposing gaps in governance.

Moreover, the resilience of coastal communities in adapting to migration-related challenges points to a broader trend of community-led adaptation strategies. (Arifianto, 2009) highlights that local adaptation strategies often emerge as creative responses to systemic neglect. However, these strategies require recognition and support to achieve long-term sustainability. In the context of *Pa'boya*, formalizing such practices within policy frameworks could enhance their effectiveness while preserving their cultural significance. The study of *pa'boya* also contributes to broader migration literature by emphasizing the importance of integrating local adaptation mechanisms into regional governance. (Hickey et al., 2013) argue that inclusive policy frameworks must consider diverse adaptation practices to ensure equitable outcomes. This is particularly relevant in Southeast Asia, where migration patterns and associated challenges vary significantly across regions. By incorporating localized insights, policymakers can design migration strategies that are more responsive and sustainable.

This study aims to explore the role of *pa'boya* as an adaptation mechanism in South Sulawesi, examining its interaction with maritime migration policies in Southeast Asia. This investigation seeks to bridge the gap between local adaptation practices and regional policy frameworks, offering both theoretical and practical contributions. By focusing on the interplay between *pa'boya* and migration policies, this research underscores the importance of integrating local perspectives into global governance discourses, paving the way for more inclusive and effective adaptation strategies. Focuses on the adaptation of South Sulawesi's coastal communities to maritime migration policies in Southeast Asia, using the concept of *Pa'boya* as a key local mechanism. Within this context, it is essential to understand how maritime cultural transformations, the role of globalization, and migration policy dynamics influence the lives of coastal populations.

The study by (Akhmar et al., 2024), published in *Jurnal Ilmu Budaya*, explores the transformation of maritime culture among the Bugis-Makassar people in South Sulawesi,

driven by advancements in science, technology, and socio-economic changes. This research highlights a shift from traditional technologies to modern systems in navigation and vessel propulsion, as well as structural transformations in maritime culture due to globalization. These changes have simultaneously influenced traditional values and enriched community interactions with marine resources. Although the study provides an essential framework for understanding the dynamics of maritime community adaptation amidst global changes, it does not specifically address maritime migration policies. Christian Pelras' book, *The Bugis* (1996), offers an in-depth exploration of the maritime culture of the Bugis people, particularly their seafaring traditions. Pelras underscores the renowned sailing skills of the Bugis community and the critical role of the sea in shaping their economic and cultural identity. While the book provides valuable historical context, it does not examine modern adaptations to maritime policies, which are central to this study (Pelras, 1996).

The article by White et al. (2002), published in *AMBIO*, discusses coastal resource management in Southeast Asia and its impact on local communities. The study identifies challenges arising from modern regulations that limit traditional activities of coastal populations, emphasizing the importance of community involvement in decision-making processes. While the research is pertinent to understanding the interplay between marine policies and community livelihoods, its scope remains too broad to address the specific context of South Sulawesi (White et al., 2005). The three reviewed works provide essential conceptual and historical foundations for this research. Akhmar et al. (2024) address the transformation of maritime culture relevant to the adaptation of coastal communities to socio-economic changes. (Pelras, 1996) offers insights into the maritime migration traditions of the Bugis-Makassar people, while (White et al., 2005) presents perspectives on the impact of marine policies on coastal communities in Southeast Asia (Akhmar et al., 2024). However, this study takes a distinct approach by examining how coastal communities in South Sulawesi locally adapt to maritime migration policies through the lens of *Pa'boya*. By addressing the gap between local cultural transformations and modern policy adaptations, this research aims to contribute new insights to the fields of maritime studies and migration policy.

METHODOLOGY

This study employs a qualitative research design utilizing library research methods. The primary focus of the research is to analyze secondary data, including journal articles, books, and policy documents, in order to construct a comprehensive understanding of *Pa'boya* and its policy implications. Data were collected through an extensive literature review, selecting sources relevant to coastal adaptation, migration policies, and Southeast Asian governance frameworks. This approach allows for a deeper understanding of the adaptation strategies employed by coastal communities and the relationship between regional migration policies and their responses to environmental change. Thematic analysis was conducted to identify patterns in the adaptation strategies of coastal communities and to examine how these strategies align with existing regional migration policies. Key themes that emerged in the research include resilience, policy impact, and community agency. This library-based approach ensures that the analysis remains grounded in existing literature while also providing room for critical engagement with both theoretical and empirical studies.

RESULTS AND DISCUSSION

1. Introduction to the Adaptation of Coastal Communities in Southeast Asia

The adaptation of coastal communities in South Sulawesi, particularly the *Pa'boya* community, to maritime migration policies in Southeast Asia is a multidimensional issue involving cultural identity, economic sustainability and social dynamics. These policies of Southeast Asian countries affect the movement of people and greatly impact the livelihoods

and sociocultural identity of these communities. Understanding these coping mechanisms therefore highlights the importance of adapting migration policies to the local context for better acceptance and adaptation (Alunaza & Junaidi, 2017).

The *Pa'boya* people live in a coastal region characterized by rich marine biodiversity and vibrant ecosystems. But this beautiful environment is increasingly threatened by climate change. Rising sea levels and extreme weather events are disrupting fisheries and eroding the coast they have relied on for generations (IPCC, 2022). *Salty Air* tells a story of resilience and struggle as communities grapple with the realities of their changing environment. It is clear that they urgently need to adapt to maintain their cultural identity while responding to external pressures. Community engagement is at the heart of the Paiyas' adaptation efforts. Local knowledge plays an important role in developing effective strategies that are consistent with cultural values (Berkes et al., 2000). Through workshops and cooperative initiatives, elders share traditional fishing techniques, while younger members introduce innovative practices to meet modern challenges. This intergenerational dialog fosters a sense of ownership of adaptation initiatives and ensures culturally appropriate and sustainable solutions. The village meetings lead to lively discussions and emphasize the importance of collective action to address climate risks.

2. Importance of the Topic in the Context of International Relations

In Southeast Asia, migration plays a crucial role in the region's economic development, with labor mobility being a significant factor driving growth. High levels of migration are driven by individuals seeking better employment opportunities, and this movement contributes to economic prosperity in both sending and receiving countries. For instance, remittances from migrant workers serve as a vital source of income for their home countries, enhancing living standards and alleviating poverty (IOM, 2020). Moreover, migration can foster regional cooperation among Southeast Asian nations, as effective management requires collaborative policies that address both legal and irregular migration. The ASEAN framework offers a platform for member states to formulate strategies promoting safe, orderly, and regular migration, while simultaneously tackling issues such as human trafficking and exploitation (Hickey et al., 2013). Such regional cooperation is essential for creating cohesive migration policies that uphold human rights and support sustainable development.

International migration also has significant implications for domestic policy. Countries receiving large numbers of immigrants may need to adjust labor laws, social services, and healthcare systems to accommodate newcomers (Hickey et al., 2013). Conversely, nations sending migrants abroad must develop policies to retain skilled workers or support the reintegration of returning migrants. These domestic adjustments are vital for aligning national interests with the realities of global migration trends. Furthermore, migration is intrinsically linked to human rights and social justice. Migrants often face exploitation and abuse, which makes protecting their rights a critical aspect of international relations. Addressing these challenges through collaborative efforts among international organizations and governments is necessary to create migration policies that safeguard human dignity while facilitating cross-border mobility (Hickey et al., 2013).

Culturally, migration facilitates exchange and integration, bringing diverse perspectives to host societies. This movement enriches social and national frameworks, fostering mutual understanding and enhancing international cooperation (Hugo, 2005). However, it also presents challenges, particularly in maintaining social cohesion and addressing identity concerns. Policymakers must adopt inclusive strategies that celebrate diversity while ensuring harmonious integration. Public perception and political discourse surrounding migration can significantly shape national narratives. Negative stereotypes about migrants can foster populist ideologies and anti-immigrant sentiments, leading to restrictive immigration policies

(Hugo, 2005). Therefore, understanding how international relations influence public attitudes is crucial for fostering informed and empathetic discussions that promote social cohesion.

Finally, environmental factors are increasingly influencing migration patterns in Southeast Asia, as climate change leads to rising sea levels, extreme weather events, and resource depletion. These environmental shifts force communities to relocate, highlighting the need for international frameworks that address environmental displacement (IOM, 2020). Integrating environmental considerations into migration policies is essential for developing sustainable strategies that support vulnerable populations while enhancing their resilience in the face of climate change.

3. Community Response to Maritime Migration Policies

The *Pa'boya* community in South Sulawesi has developed a sophisticated response to the maritime migration policies emerging in Southeast Asia. These policies, often driven by regional security concerns and economic imperatives, have significant ramifications for the livelihoods and cultural traditions of coastal populations. As these policies evolve, the *Pa'boya* community has exhibited considerable resilience and adaptability, engaging proactively with these changes while striving to preserve their cultural and economic way of life.

A central component of the *Pa'boya's* response is their emphasis on collective action. The community has a long-standing tradition of communal cooperation, which has proven increasingly vital in navigating the complexities posed by maritime migration policies. Faced with limitations on fishing access and stricter regulatory enforcement, community members have come together to pool resources, share expertise, and collaborate on adaptive strategies. This collective solidarity not only helps to mitigate the economic repercussions of policy changes but also reinforces social cohesion and mutual support within the community (Alunaza & Junaidi, 2017).

Moreover, the *Pa'boya* have engaged in active advocacy efforts to ensure their voices are considered in policy-making processes. By establishing local organizations and participating in regional policy dialogues, they seek to influence the formulation of policies that have direct implications for their livelihoods. This proactive participation reflects a wider trend among marginalized communities in Southeast Asia, wherein grassroots movements are increasingly acknowledged as significant actors in shaping and reshaping migration policy frameworks (*Situation Report on International Migration in East and South-East Asia*, 2008).

4. Impact on Cultural and Social Identity

The influence of maritime migration policies on the cultural and social identity of the *Pa'boya* community is substantial. These policies, which reshape access to marine resources and modify traditional fishing practices, present significant threats to the community's cultural heritage. For the *Pa'boya*, fishing transcends economic activity; it is intricately linked to their identity, spirituality, and social fabric. The restriction of access to traditional fishing grounds can result in a detachment from cultural customs and rituals that have been preserved through generations (Socquet-Clerc et al., 2023). In response to these challenges, the *Pa'boya* have undertaken measures to safeguard their cultural identity amidst shifting conditions. Community-driven efforts focused on documenting traditional fishing methods and oral histories serve as essential means of cultural preservation. By involving younger community members in these initiatives, the *Pa'boya* foster a sense of pride in their heritage and work to ensure the continuity of traditional knowledge (Alunaza & Junaidi, 2017). Cultural festivals and gatherings that celebrate maritime traditions also offer vital opportunities for community reinforcement and the affirmation of identity.

Nevertheless, the impact of modernization and external pressures must not be underestimated. As members of the *Pa'boya* community seek alternative livelihoods in

response to restrictive maritime policies, there is an inherent risk of cultural erosion. Younger generations may be drawn to urban areas for employment prospects, which can contribute to a gradual decline in traditional practices. To counter this, it is crucial for local leaders and elders to actively involve youth in cultural education programs that emphasize the significance of their maritime heritage (IOM, 2020).

5. Influence of Geopolitical Forces on Local Communities

The geopolitical context of Southeast Asia plays a significant role in shaping the experiences of local communities, such as the *Pa'boya*, through maritime migration policies that emphasize national security at the expense of human security. The region's intricate territorial disputes and security challenges often drive governments to implement strict measures designed to regulate migration and safeguard national interests (Socquet-Clerc et al., 2023). Such policies can foster an environment where local communities feel marginalized and vulnerable to external pressures.

For example, as nations bolster their maritime security in response to perceived threats like illegal fishing or human trafficking, coastal communities can become ensnared in these efforts. The heightened surveillance and enforcement measures frequently result in restricted access to traditional fishing areas, disrupting local livelihoods and posing risks to food security (Bradford & Strating, 2023). The *Pa'boya* community has experienced these impacts firsthand, as regulatory shifts often prioritize state objectives over the welfare of local populations. Additionally, geopolitical tensions can amplify the pre-existing challenges faced by coastal communities. Competition for maritime resources among neighboring nations can spark conflicts that directly hinder local fishermen's ability to work freely (Socquet-Clerc et al., 2023). In such a context, it becomes essential for local communities like the *Pa'boya* to navigate these geopolitical dynamics while advocating for their rights and interests.

To address these issues effectively, it is critical for policymakers at both national and regional levels to acknowledge the interconnected nature of geopolitical developments and local realities. Meaningful engagement with communities in discussions on maritime governance can contribute to ensuring that policies are not only effective but equitable (Bradford & Strating, 2023). By promoting dialogue between governments and local stakeholders, it is possible to establish frameworks that balance national security priorities with the safeguarding of community rights and livelihoods.

6. Resilience and Adaptation Strategies

The *Pa'boya* community in South Sulawesi exemplifies resilience and adaptability in navigating the challenges posed by maritime migration policies. Their strength lies in a blend of traditional practices, community solidarity, and innovative approaches that enable them to sustain their livelihoods and cultural identity in the face of shifting circumstances.

- a. Adapting Through Diversified Livelihoods; Historically reliant on fishing as their main source of income, the *Pa'boya* have turned to diversified economic activities in response to restrictions on fishing grounds and growing competition from larger commercial fisheries. Families are increasingly exploring agriculture, aquaculture, and small-scale trade as alternative means of livelihood. For example, cultivating rice, vegetables, and fruits not only ensures food security but also provides a supplementary income stream. Similarly, fish farming has emerged as a viable extension of their fishing traditions, allowing for sustainable practices. The community's commitment to skill development underscores their adaptability. Through workshops and training programs facilitated by local NGOs and government initiatives, individuals are learning entrepreneurship, sustainable farming, and financial literacy. These opportunities empower community

members to venture into new businesses or improve existing ones, fostering economic resilience (Alunaza & Juani, 2017).

- b. **Strengthening Community Solidarity;** A cornerstone of the Pa'boya's resilience is their emphasis on collective action and shared resources. During periods of hardship, such as low fishing yields due to environmental factors or regulatory changes, families pool resources to support one another. This collective spirit extends to communal projects, where the community collaborates to enhance infrastructure or address shared challenges. Cultural traditions and communal gatherings play an equally significant role in maintaining social bonds. Rituals celebrating traditional fishing practices or local festivals strengthen community identity and provide a platform for exchanging knowledge on sustainable and adaptive practices. Elders, in particular, contribute invaluable insights drawn from historical experiences, fostering intergenerational learning (Alunaza & Junaidi, 2017).
- c. **Preserving Cultural Identity;** Despite the pressures of modernization and policy changes, the Pa'boya are dedicated to preserving their cultural heritage. Traditional fishing techniques, respect for marine ecosystems, and the oral transmission of ecological wisdom are integral to their identity. Community-led initiatives aim to document these practices, ensuring they are passed on to younger generations. The *pa'boya* also align their cultural values with contemporary environmental goals through collaborative projects. Partnering with environmental organizations, they adopt eco-friendly fishing methods that uphold sustainability while preserving their traditional knowledge. These efforts bolster their environmental stewardship and enhance their influence in negotiations with policymakers regarding access to natural resources (Alunaza & Junaidi, 2017).

7. Bridging Policy and Practice

The integration of local voices into maritime policy development is crucial for balancing regional goals with community needs. The *Pa'boya's* involvement in participatory approaches, such as town hall meetings and focus group discussions, enables them to share their insights and propose solutions tailored to their unique context. Building trust between policymakers and the community is a vital element, achieved through transparent communication and acknowledgment of their contributions (IOM, 2020). Effective monitoring and evaluation mechanisms are essential for assessing the impact of policies on the *Pa'boya's* social, economic, and environmental well-being. By establishing feedback loops, policymakers can adjust regulations to mitigate any adverse effects on the community. Capacity building further strengthens the *Pa'boya's* ability to engage with decision-makers. Training programs for local leaders in advocacy, negotiation, and legal frameworks enhance their representation in policy discussions. Adequate resource allocation ensures that initiatives supporting sustainable livelihoods and cultural preservation are well-funded and implemented effectively. Through resilience, adaptability, and collaboration, the *Pa'boya* community not only navigates challenges but also positions itself as a vital stakeholder in shaping maritime migration policies that honor their heritage and ensure sustainable futures (Lendorfer et al., 2020).

8. Community Dependency and Autonomy

Exploring the balance between dependency and autonomy within coastal communities is crucial for fostering resilience, especially for the *Pa'boya* community in South Sulawesi. These dynamics are shaped by multiple factors, such as economic conditions, environmental pressures, and the regulatory frameworks influenced by maritime migration policies.

- a. **Dependency on External Resources;** Coastal communities like the *Pa'boya* often rely on external resources, including government assistance, support from non-governmental organizations (NGOs), and market forces. This dependency can weaken their autonomy and hinder their capacity to manage local resources independently. For example, when

community projects are funded by external sources, they can become reliant on outside support, leading to a cycle where local initiatives are driven by the availability of such aid rather than by genuine local needs and capabilities (IOM, 2020). This dependency is particularly evident during periods of environmental or economic distress, such as when fishing livelihoods are threatened by overfishing or changes in marine ecosystems. During these times, communities may turn to external aid for basic necessities, resulting in a diminished sense of self-determination and agency. To counteract this, strategies focused on promoting self-sufficiency through sustainable resource management and economic diversification are essential. Empowering community members to engage in environmentally sustainable practices and explore alternative livelihoods can help reduce reliance on outside support and enhance their resilience to external challenges.

- b. Empowerment through Education; Education is pivotal in fostering autonomy within coastal communities. By equipping community members with knowledge about their rights and available resources, individuals are better positioned to advocate for their needs within policy discussions. This empowerment enables communities to navigate complex regulatory environments more effectively and ensures their voices contribute to decision-making processes impacting their livelihoods (Amin et al., 2020). Empowerment through education can be realized through various forms of training. Programs focused on sustainable fishing techniques enhance the technical skills of community members and foster a sense of stewardship over local resources. Workshops on legal rights, such as fishing quotas or access to marine territories, equip individuals with the skills needed to engage assertively with policymakers. Additionally, educational initiatives that highlight the significance of cultural heritage and traditional ecological knowledge bolster community identity while promoting sustainable practices (Amin et al., 2020). Promoting a culture of continuous learning also supports collaborative knowledge-sharing within the community. Such an environment can lead to the development of innovative solutions tailored to local challenges. For instance, community-led projects that integrate traditional fishing practices with modern conservation strategies illustrate how education can empower individuals while preserving cultural traditions (IOM, 2020).

CONCLUSION

The *Pa'boya* community in South Sulawesi has navigated the complexities of maritime migration policies in Southeast Asia with remarkable adaptability. Research indicates that, despite substantial external pressures from regional migration regulations and environmental changes, the *Pa'boya* have showcased significant resilience through cultural adaptability, collective initiatives, and community-led efforts. Their response has been multifaceted, involving the preservation of traditional knowledge, adaptive strategies for livelihoods, and the strengthening of social networks to counteract the negative impacts of these policies. This highlights not only the proactive role of local communities in managing policy consequences but also the importance of integrating local knowledge and customs into the formulation of maritime and migration regulations.

The study also suggests that the *Pa'boya*'s adaptation strategies are not purely reactive but proactive, influencing the policies that impact them. Their actions include advocating for more inclusive and cooperative regional policy frameworks that balance environmental conservation with socio-economic sustainability. Through their strong communal traditions and collaborative practices, the *Pa'boya* demonstrate that cultural identity and collective resilience are essential for overcoming challenges driven by significant regulatory changes. This insight calls for a reassessment of top-down policy-making and urges policymakers to involve local communities as active stakeholders in the decision-making process, ensuring that policies resonate with the experiences of those most affected.

Moreover, the findings imply that the *Pa'boya's* adaptive approach holds lessons with broader regional significance. This case contributes to discussions on sustainable migration management and community development in Southeast Asia. It becomes clear that successful adaptation in South Sulawesi requires aligning national policy frameworks with the needs of local communities, emphasizing inclusivity and sustainability. Policymakers and international organizations should consider not just economic and environmental aspects, but also the socio-cultural dimensions of the communities involved. A collaborative, participatory approach could lead to stronger, more effective responses to maritime migration challenges, supporting the resilience and long-term well-being of coastal communities such as the *Pa'boya* and others in the region.

ACKNOWLEDGEMENT

The authors extend their sincere gratitude to their supervising lecturers for their guidance and support throughout this research. Appreciation is also due to the Department of International Relations and Hasanuddin University for providing the resources and academic environment that facilitated this study.

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